



Doncaster Council

Report

Date: 14 / 06 / 2022

To: Councillor Nigel Ball, Cabinet Member for Public Health, Leisure, Culture and Planning

Supplemental Substance Misuse Treatment and Recovery Grant

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nigel Ball	All	Yes

EXECUTIVE SUMMARY

1. On 13/4/22 the Office of Health Improvement and Disparities (OHID) confirmed additional funding for Doncaster Council to support improvements in the quality and capacity of drug and alcohol treatment in 2022/23 and indicative amounts (subject to final confirmation) for 2023/24 and to 2024/25.

	2022/23	2023/24	2024/25
Supplemental Substance Misuse treatment and Recovery Grant	£754,376	£1,236,038	£2,385,828

2. Eligibility for supplemental funding is dependent on maintaining existing (2020/21) investment in drug and alcohol treatment.
3. The delivery of national and local drugs strategy ambitions requires cooperative working across a number of agencies, including criminal justice partners, housing, and employment services.

4. A Memorandum of Understanding (MoU) from OHID is expected in June 2022. The MoU will reconfirm our allocations and provide the full grant conditions.
5. The detailed breakdown of how the allocation will be spent is shown in the table below and has been devised by a task group of partners in accordance with Safer Stronger Doncaster Partnership and Health and Wellbeing Board priorities.

Area	Intervention	2022-23 Spending Plan
System coordination and commissioning	Capacity to support enhanced local system-wide drug and alcohol related death and non-fatal overdose investigations.	£4,000
	Increase accessibility to outreach services	£27,662
Enhanced harm reduction provision	Targeted outreach / clinics to vulnerable groups and hospital in-reach	£38,214
	Refurbishment of premise and identification of provider for Alcohol Safe Space	£60,000
	Enhanced needle and syringe programmes (including more use of low dead space syringes), covering specialist as well as pharmacy-based provision.	£17,256
	C&YP: Enhanced outreach and engagement for: <ul style="list-style-type: none"> • targeted vulnerable/priority groups • young people not accessing services. 	£25,759
Increased treatment capacity	Case load sizes	£127,268
	C&YP: Targeted services/provision for parents in need of treatment and support for children of drug and alcohol dependent parents and families.	£7,302
	Enhancement of family based therapeutic programme 'Families Moving On Together' (FMOT) programme.	£25,170
	C&YP: Additional young people's treatment places.	£29,730
Increased integration and improved care pathways between the criminal justice settings, and drug treatment	Sustain Criminal Justice Team delivering effective interventions for Criminal Justice clients in partnership with Probation and prison service	£358,615
	Naloxone provision	£7,500
Enhanced treatment quality	C&YP: Key working/case management quality improvement, including reducing caseload sizes, implementing caseload segmentation approaches, increased clinical supervision and training and development.	£7,000
Expanding the competency and size of the workforce	Drug workers carrying caseload to have level 3 accredited managing substance misuse qualification or higher	£18,900
	Total	£754,376

6. It should be noted that one new Doncaster Council outreach post in the EPIC team (Doncaster's Youth Crime Prevention service) is included in this plan. All other staff costs are outside Doncaster Council within commissioned services with whom contracts will be varied to reflect the developments.

EXEMPT REPORT

7. No

RECOMMENDATIONS

8. That Councillor Nigel Ball

- Approves the receipt of the Section 31 local authority supplemental substance misuse treatment and recovery grant in 2022/23 to 2024/25
- Approves the use of the grant to improve treatment capacity and pathways of the treatment and recovery system as outlined in the grant conditions in the MOU.
- Delegates to the Director of Public Health in consultation with the Director of Corporate Resources and the Portfolio Holder for Public Health future decision making regarding the grant.
- Approves the breakdown of deployment of resources of £745,376 for 2022/23 as outlined in detail in this corporate report.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

9. Improved responses to substance misuse clients will improve the health of these clients, and contribute to the reduction in acquisitive and violent crime.

BACKGROUND

10. This funding allocation forms part of the new 10 year National drug strategy 'From Harm to Hope' which aims to improve the quality of treatment and increase capacity by 20% over the next 3 years.

OPTIONS CONSIDERED

11. A. Do nothing: Doncaster would lose a significant funding opportunity;

B. Submit an application to utilise the £745,376 allocation for improving treatment and treatment pathways in accordance with the terms of the grant.

REASONS FOR RECOMMENDED OPTION

12. Utilisation of the grant will improve treatment and treatment pathways for alcohol and drug users and benefit the citizens of Doncaster in terms of reducing acquisitive and violent crime and health harms.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

13.

	Outcomes	Implications
	Doncaster Working: Our vision is for	none

	<p>more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	
	<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	<p>Reduction in acquisitive and violent crime and health improvement gains for clients</p>
	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>None</p>

	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>Health of substance misuse clients is improved and there is a reduction of offending behaviour related to drug and alcohol use in the community</p>
	<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	<p>Grant allocation will contribute to operating with our resources and delivering value for money.</p>

RISKS AND ASSUMPTIONS

14. The national drug strategy expects enhanced levels of partnership working especially with the criminal justice sector to meet the aims of the strategy and deliver improvements locally.

LEGAL IMPLICATIONS [Officer Initials P Col Date: 18/05/2022]

15. Section 1 of the Localism Act 2011 provides the council with a general power of competence, allowing the council to do anything that individuals generally may do.
16. S111 Local Government Act 1972 states that a council shall have power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is

calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.

17. Section 2B of the National Health Service act 2006 (as amended by Section 12 of the Health and Social Care Act 2012) introduced a duty on councils in England to take appropriate steps to improve the health of the people who live in their area.
18. Monies provided must be spent strictly in accordance with the terms and conditions of the Grant including compliance with reporting and evaluation requirements. Failure to do this may result in the clawback of funding.
19. In administering the funding, legal services should assist with varying the contracts of commissioned services, such modifications to comply with the Council's Contract Procedure Rules and Public Contracts Regulations 2015.
20. The Council must ensure that it meets any applicable subsidy control requirements if any of the funding is to be administered as grant funding further legal advice can be provided upon this as necessary.
21. The Equality Act 2010 requires the decision maker to comply with the Public Sector Equality duty to consider the need to promote equality for persons with "protected characteristics": age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation and have due regard to:
 - i) eliminate discrimination, harassment, and victimisation;
 - ii) advance equality of opportunity;
 - iii) foster good relations between persons who share a relevant protected characteristic and those who do not share it.
22. In order to do this the decision maker will need to have sufficient information about the effects of the proposed changes on the aims of the Equality Duty. The Equalities Implication section (paragraph 15 below) is designed to assist with compliance with this duty and so the decision maker must take that into consideration and the public sector equality duty before taking the decision.
23. S112 of the Local Government Act 1972 allows a local authority to appoint such officers as are necessary for the proper discharge of its functions, on such reasonable terms and conditions as it thinks fit. Salary grade should be determined by job evaluation.
24. It is advisable to set up a temporary contract for a fixed term. In order for liability in relation to unfair dismissal, to be limited there must be a legitimate reason for a fixed term contract and the employee must be made aware of this reason and of the anticipated length of the contract at the commencement of the contract.

After the 4th year of renewal the employee may be entitled to the position on a permanent basis.

25. If the length of the contract exceeds 1 year upon termination the employee may be entitled to be placed on the redeployment register and after 2 years may be entitled to a redundancy payment.
26. The Fixed Term Employees (Prevention of Less Favourable Treatment) Regulations 2002 confirm that employees should not be treated less favourably on the ground they are fixed term unless this is objectively justified. Less favourable treatment means, but is not limited to pay and terms and conditions.
27. It is important that sight is not lost of the Council's recruitment, retention, and vacancy management policies, which should be followed.

FINANCIAL IMPLICATIONS [Officer Initials HR Date: 19/05/2022]

28. Doncaster Council have been notified of the following Supplemental Substance Misuse Treatment and Recovery Grant for 2022/23 and indicative allocations for 2023/24 and 2024/25.

2022/23	2023/24	2024/25
£754,376	£1,236,038	£2,385,828

29. The above allocations are dependent upon maintaining 2020/21 investment in drug and alcohol treatment. A planning template has been submitted to the Office for Health Improvement and Disparities to outline how the grant will be used, this information is shown in paragraph one totalling £754,376 for 2022/23. The majority of the costs incurred in 2022/23 will be commissioned services. The £60k identified for refurbishment of premises will be part of an open tender for an alcohol safe space provider. There will be one post initially employed by Doncaster Children's Trust which will ultimately transfer to the Council later in the year.
30. Detailed plans for years 2 and 3 have not been requested yet but need to adhere to the menu of interventions outlined in the grant conditions once they have been received. Any further grant conditions will need to be adhered to including any returns requested to ensure the Council are not in breach.
31. The recommendations within this report seek to delegate to the Director of Public Health in consultation with the Director of Corporate Resources and the Portfolio Holder for Public Health future decision making regarding the grant. Should this be approved the spending plan for 2023/24 and 2024/25 would not need to be subject of a further key decision.
32. A memorandum of understanding is expected to reconfirm the allocations along with outlining the conditions of the grant. As per Financial Procedure rule E.9 grant acceptance is subject to key decision rules, approval for receipt of this funding is therefore included in the recommendations. The grant allocations for

years 2 and 3 will be included in the Council's budget plan for 2023/24 and 2024/25.

HUMAN RESOURCES IMPLICATIONS [Officer Initials EL Date: 19/05/2022]

33. This report refers to the creation of a new Doncaster Council Outreach post in the EPIC Team. It is not clear from the report whether this post is already an established post and therefore the grade of this post.
34. Any post that is not an established post would need to be processed through council's GLPC job evaluation system prior to being created on the HR System (Manage HR) and any recruitment taking place.
35. Any posts should be recruited to in line with Doncaster Council's Safer Recruitment Policy, initially open to redeployees before being advertised to the wider public.
36. Employees who were employed before 6 April 2012 and have 1 year's continuous service, or after 6 April 2012 and have at least two years continuous service, accrue employment rights. Employees who complete 2 years continuous service accrue rights to a redundancy payment.
37. Fixed-term employees have the right not to be treated less favourably than comparable permanent employees because they are on a fixed-term contract. This means you must treat fixed-term employees the same as comparable permanent employees unless there are 'objectively justifiable' circumstances for not doing so (i.e. there is a genuine, necessary and appropriate business reason). This means the same or equivalent (pro-rata) pay and conditions, benefits, pension rights and opportunity to apply for permanent positions within the business.
38. Under the Fixed-term Employees (Prevention of Less Favourable Treatment) Regulations 2002, employees who have been on a fixed-term contract for four

years or longer will usually be legally classed as permanent if their contract is renewed or if they are re-engaged on a new fixed-term contract.

39. The only exemptions are when employment on a further fixed-term contract is objectively justified to achieve a legitimate business aim or when the period of four years has been lengthened under a collective or workplace agreement.

TECHNOLOGY IMPLICATIONS [Officer Initials PW Date: 16/05/2022]

40. There are no anticipated technology implications related to this report.

HEALTH IMPLICATIONS [Officer Initials HC Date: 12/05/2022]

41. The services improvement plans will have a positive effect on the health of substance misuse clients and help reduce drug related deaths, offending behaviour and the subsequent impact on the community.

EQUALITY IMPLICATIONS [Officer Initials HC Date: 12/05/2022]

42. The equality implications for substance misuse clients as a result of deploying this allocation are positive as this group suffers significant health inequalities.

CONSULTATION

43. A full service review, consultation and equality impact assessment process will be conducted during 2022 to inform medium to long term planning.

BACKGROUND PAPERS

44. None.

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

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